

CLATSOP COUNTY PLANNING COMMISSION REGULAR MEETING AGENDA

Judge Guy Boyington Building, 857 Commercial St., Astoria and via Zoom

Tuesday, July 11, 2023 at 10:00 AM

GO TO MEETING

1. Zoom Meeting Instructions

CALL MEETING TO ORDER

FLAG SALUTE

ROLL CALL

ADOPT AGENDA

BUSINESS FROM THE PUBLIC: This is an opportunity for anyone to give a brief presentation about any land use planning issue or county concern that is not on the agenda.

DISCUSSION

2. FY 22/23 Work Plan - Final Report

PROJECT STATUS REPORT

3. July 2023 Project Status Report

DIRECTOR'S REPORT

4. July 2023 Director's Report

GOOD OF THE ORDER

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NOTE TO PLANNING COMMISSION MEMBERS: Please contact the Community Development Department (503-325-8611) if you are unable to attend this meeting.



800 Exchange St., Suite 100 Astoria, OR 97103 (503) 325-8611 phone (503) 338-3606 fax www.co.clatsop.or.us

Clatsop County Planning Commission Regular Meeting Zoom Meeting Instructions

During the COVID-19 pandemic, the Clatsop County Planning Commission remains committed to broad community engagement and transparency of government. To provide an opportunity for public testimony while physical distancing guidelines are in effect, the Commission will host virtual meetings using the Zoom platform.

To join the meeting from your computer, tablet or smartphone.

https://co-clatsop-or-us.zoom.us/j/96938108959?pwd=QjRKeVp4UVd1SWw3OWxuOFlsVEFRUT09

Dial by your location: +1 669 900 6833 US

Meeting ID: 969 3810 8959

Passcode: 587994

Those wishing to provide testimony on public hearings or provide oral communication at the designated time must register in advance by calling 503-325-8611 or emailing ghenrikson@co.clatsop.or.us. You will be notified when your three-minute presentation is scheduled. Comments may also be submitted via email to ghenrikson@co.clatsop.or.us to be read at the meeting.

Agenda Item # 1. Page 2



Clatsop County - Land Use Planning

800 Exchange Street, Suite 100 Astoria, OR 97103 (503) 325-8611 | (503) 338-3606 (Fax) | comdev@co.clatsop.or.us

TO: Planning Commission Members

CC: Land Use Planning Staff

FROM: Gail Henrikson, AICP, CFM – Community Development Director

DATE: July 3, 2023

RE: FY 22/23 WORK PLAN – QUARTERLY UPDATE

On June 22, 2022, the Board of Clatsop County Commissioners formally approved the Land Use Planning FY 22/23 Work Plan. This plan was also reviewed by the Planning Commission prior to approval by the Board. The work plan incorporates strategic plan action items identified by the Board when such action items intersect with land use planning. The work plan also includes items identified by staff, which should be accomplished in order to meet regulatory requirements or to update regulations and processes in order to increase operational efficiencies. The purpose of the work plan is twofold:

- 1. Ensure that Community Development staff is focused on Board priority items
- 2. Assist staff in resource and budget planning

In order to demonstrate accountability and transparency to both elected and appointed officials and the public, staff will provide quarterly updates on the status of tasks included in the work plan.

Agenda Item # 2. Page 3



LAND USE PLANNING FY 2022-23 WORK PLAN

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COMPREHENSIVE PLAN UPDATE

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	SUBTASKS	REQUIRED RESOURCES	PARTNERS
	A. Goals 1-14, Goal 19 and community plans to be adopted in July-August 2022	3.00 FTE	
	UPDATES:		
	OCTOBER 2022: Plan adoption removed from September 14, 2022 BOC agenda. New date for 1st public hearing not yet scheduled.		Public Board of Commissioners County Manager
	JANUARY 2023: No updates since October 2022		County Land Use Counsel
	APRIL 2023: Goals 1-4, 6-14 and 19 revised and presented to BOC at March 15 work session. Revised goals scheduled to go back to the Planning Commission on May 9, 2023.		Planning Commission Oregon's Kitchen Table
	JULY 2023: Goals 1-4, 6-14 and 19 adopted June 28, 2023. Become effective July 28, 2023. COMPLETED		
	B. Prepare revisions based upon final DLCD and land use legal review, if needed	3.00 FTE	Board of Commissioners
	UPDATES:		DLCD
	OCIOBEN 2022. Completed July 2022		

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C. Draft an RFP for environmental consultant services to update the Estuary Management Plan and develop recommendations to update Goals 16, 17 and 18	onsultant services to update d develop recommendations	0.25 FTE \$150,000 (FY 22/23)	
UPDATES:			
OCTOBER 2022: Draft RFPs scheduled for Board review at October 26 work session	led for Board review at		Public Board of Commissioners
JANUARY 2023: Draft RFPs removed from October 26 work session, pending resolution/completion of comprehensive plan update	d from October 26 work on of comprehensive plan		Environmental Consultants Staff
APRIL 2023: Drafts rescheduled for April	April 12 BOC work session		
JULY 2023: RFPs posted June 30, 2023. August 14, 2023.	023. Deadline to submit is		
D. Continue to work with Board to review participation process and schedule as	view and revise public e as needed	0.02 FTE	
UPDATES:			Public Programme Public
OCTOBER 2022: Ongoing			Planning Commission
JANUARY 2023: No updates since October 2022	ctober 2022		Oregon's Kitchen Table
APRIL 2023: Revised schedules noted above	d above		Stall
JULY 2023: No updates since October 2022	er 2022		
E. Provide monthly updates to the Board of Commissioners	oard of Commissioners	0.02 FTE	Board of Commissioners
UPDATES:			Staff

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OCTOBER 2022: As needed; ongoing		
JANUARY 2023: As needed; ongoing		
APRIL 2023: As needed; ongoing		
JULY 2023: As needed; ongoing		
F. Work with land use counsel to complete review of updated goals and community plans	0.05 FTE \$10,000 (FY 21/22)	
UPDATES:		
OCTOBER 2022: Completed July 2022		Board of Commissioners
JANUARY 2023: No updates since October 2022		County Land Use Counsel
APRIL 2023: No updates since October 2022		Staff
JULY 2023: Draft schedule for completion of Goal 5 and the six community plans prepared. Work tentatively scheduled to be completed by end of FY 23/24.		
G. Partner with Oregon's Kitchen Table to develop and implement a public outreach program	0.05 FTE \$25,600 (FY 21/22)	Public Board of Commissioners
UPDATES:		Oregon's Kitchen Table
OCTOBER 2022: Completed August 2022		Staff
H. Develop criteria and procedures for the Board to use to formally recognize neighborhood and community	0.01 FTE	Board
UPDATES:		County Counsel Staff

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OCTOBER 2022: Item presented at July 20, 2022 BOC work session. Board declined to move forward with project at that time JANUARY 2023: No updates since October 2022 APRIL 2023: No updates since October 2022 JULY 2023: No updates since October 2022 JULY 2023: No updates since October 2022 SUBTASK STRATEGIC PLAN FOCUS AREAS - GOVERNANCE and the Planning Commission work program, to be approved by the Board of Commissioners, establishing priorities and focus areas for staff and the Planning Commission and BOC JANUARY 2023: Development of FY 23/24 work plan beginning. Joint meeting with BOC and PC tentatively scheduled for March 2023 to review and prioritize work plan items APRIL 2023: Joint work session with BOC and PC to review and prioritize FY 23/24 work plan scheduled for April 5	RED PARTNERS 0.05 FTE Board of Commission Staff
JULY 2023: FY 23/24 Work Plan adopted by Board on June 14, 2023	
GOVERN GOVERN y the Board of areas for staf provided to provided to or eview and on June 14,	

Planning Commission Public Affairs Officer

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LAND USE PLANNING FY 2022-23 WORK PLAN

B. Continue to increase public outreach through the use of new and diverse media in order to attract new participants representing the demographic, economic, and social composition of the county.	0.20 FTE	Public Public Affairs Officer Staff
UPDATES:		
OCTOBER 2022: Ongoing work with County's Public Affairs Office		
JANUARY 2023: Ongoing work with County's Public Affairs Office		
APRIL 2023: Ongoing work with County's Public Affairs Office		
JULY 2023: Ongoing work with County's Public Affairs Office		
C. Create quarterly newsletter to be mailed to all property owners providing updates on ongoing and future projects and to identify future trends and issues	0.15 FTE	Public Affairs Officer Staff
UPDATES:		
OCTOBER 2022: Not yet started		
JANUARY 2023: No updates since October 2022		
APRIL 2023: No updates since October 2022		
JULY 2023: Quarterly email newsletter under development with County's Public Affairs Office		
D. Develop and implement a work plan for the state-mandated Committee for Citizen Involvement	0.20 FTE	Public Board of Commissioners Planning Commission

UPDATES:

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	OCTOBER 2022: Discussion item to be presented to the Planning Commission on December 13, 2022		Staff
	JANUARY 2023: On hold pending resolution/completion of comprehensive plan update		
	APRIL 2023: No updates since January 2023		
	JULY 2023: No updates since January 2023		
TASK #3	STRATEGIC PLAN FOCUS AREAS - ENVIRONMENTAL QUALITY	ENTAL QUALITY	
	SUBTASKS	REQUIRED RESOURCES	PARTNERS
	A. Identify for the Board what environmental studies may be required if information does not already exist at a state or federal level; assist in preparation of RFPs; assist with review of consultants' reports; draft code amendments if required (Related to Subtask 1C)	0.20 FTE	Public Board of Commissioners Planning Commission Environmental Consultant
	UPDATES:		
	OCTOBER 2022: Not yet started		
	JANUARY 2023: No updates since October 2022		
	APRIL 2023: Discussion begun with DEQ, DLCD and Oregon Solutions to identify potential funding		
	JULY 2023: No updates since April 2023		

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LAND USE PLANNING FY 2022-23 WORK PLAN

B. Participate as needed and monitor AOC Water Needs Study process	0.05 FTE	AOC Board of Commissioners	1
UPDATES:		Staff	
OCTOBER 2022: Last meeting with AOC Water Needs Committee held June 21, 2022. No meetings scheduled since that time.			
JANUARY 2023: No updates since October 2022			
APRIL 2023: No updates since October 2022			
JULY 2023: No updates since October 2022			
C. Provide assistance to prepare Oregon DEQ grant application for ARPA funding to upgrade failing septic systems	0.05 FTE	Board of Commissioners Oregon DEQ	1
UPDATES:		Staff	
OCTOBER 2022: Fall call for applications was only for communities affected by the 2020 wildfires. Spring funding call may be open to larger set of applicants			
JANUARY 2023: Grant application submitted by Community Action Team in early December 2022			
APRIL 2023: Community Action Team (CAT) awarded just under \$2M in March 2023. Future meetings between County and CAT to be scheduled			

JULY 2023: No updates since April 2023

FY 2022-23 WORK PLAN LAND USE PLANNING

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	D. Provide assistance as needed for any climate change local	0.05 FTE	Board of Commissioners
	impact analyses		Consultants
	UPDATES:		Staff
	OCTOBER 2022: No requests for assistance have been sent to staff		
	JANUARY 2023: No updates since October 2022		
	APRIL 2023: No updates since October 2022		
	JULY 2023: No updates since October 2022		
TASK		T1 10	

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SUBTASKS	REQUIRED RESOURCES	PARTNERS
A. Provide assistance to Emergency Management staff as needed with regard to FEMA hazard mitigation grant application preparation	0.10 FTE	Board of Commissioners Emergency Management Affected Stakeholders FEMA
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FEMA Staff

UPDA I ES:

OCTOBER 2022: No request for assistance has been received

JANUARY 2023: No updates since October 2022

APRIL 2023: No updates since October 2022

JULY 2023: No updates since October 2022

Board of Commissioners

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	B. Initiate process to obtain public input to identify concerns and determine level of support for adoption of a Tsunami Overlay Zone; draft code amendments if needed	0.50 FTE \$5,000 (FY 22/23)	Affected Stakeholders Board of Commissioners
	UPDATES:		Flanming Commission Emergency Management
	OCTOBER 2022: Not started		DICD
	JANUARY 2023: No updates since October 2022		Oldil
	APRIL 2023: No updates since October 2022		
	JULY 2023: No updates since October 2022		
	C. Continue to obtain public input and prepare draft code amendments to allow Accessory Dwelling Units (ADUs) on rural lands	0.15 FTE \$3,000 (FY 22/23)	Public Board of Commissioners Planning Commission
	UPDATES:		Otall
	OCTOBER 2022: Ongoing; presentations to PC January 2022 and to BOC May 2022; draft code revisions presented to PC October 2022		
	JANUARY 2023: Public hearing to be held by PC at January 2023 meeting		
	APRIL 2023: Ordinance 23-03 adopted by BOC on March 22. Ordinance becomes effective April 21, 2023.		
	JULY 2023: COMPLETED		
	D. Identify barriers to affordable and workforce housing within Clatsop County codes; identify a variety of housing options	0.15 FTE	Public Contractors Board of Commissioners

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	that would be appropriate within unincorporated Clatsop County		Planning Commission Staff
	UPDATES:		
	OCTOBER 2022: Not started		
	JANUARY 2023: Planning Commission work session scheduled for March 2023 meeting		
	APRIL 2023: Work sessions initiated in March 2023, ongoing		
	JULY 2023: Work sessions initiated in March 2023, ongoing		
TASK #5	STRATEGIC PLAN FOCUS AREAS - SOCIAL SERVICES	\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	
	SUBTASKS	REQUIRED RESOURCES	PARTNERS
	A. Continue to work with DLCD to conduct an audit of County zoning codes to identify areas where the County's regulations may be out of sync with state regulations regarding home daycare facilities; prepare code amendments recommended by DLCD	0.05 FTE	DLCD Public Board of Commissioners Planning Commission Staff
	UPDATES:		
	OCTOBER 2022: MOU with DLCD signed May 2021. No further work completed due to DLCD staffing and priorities		
	JANUARY 2023: Planning Commission work session scheduled for January 2023 meeting		

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	APRIL 2023: Ordinance 23-04 adopted by BOC March 22. Ordinance becomes effective April 21, 2023.		
	JULY 2023: COMPLETED		
TASK #6	STRATEGIC PLAN FOCUS AREAS - ECONOMIC DEVELOMENT	DEVELOMENT	
	SUBTASKS	REQUIRED RESOURCES	PARTNERS
	A. Initiate process to review local regulatory barriers to economic development; include evaluation of opportunities to reduce the cost of development	0.15 FTE	
	UPDATES:		
	OCTOBER 2022: Ongoing; applications combined and fees reduced for certain permits effective July 1, 2022. Revisions to GHO on-going. Revisions to parking standards scheduled for PC discussion January 2023		Public Affected Stakeholders Board of Commissioners
	JANUARY 2023: GHO revisions on hold; new notices to be sent; staff working with County Manager's office to identify and address concerns raised by the public and Board members. Planning Commission work session on parking revisions scheduled for February 2023 meeting		Planning Commission Staff
	APRIL 2023: Ordinance 23-07, parking amendments, scheduled for PC public hearing May 9, 2023. Two public hearings with BOC schedule in June.		

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	JULY 2023: Ordinance 23-07 adopted June 28, 2023. Effective July 28, 2023. COMPLETED		
	B. Review and update County's geologic hazard overlay development process and requirements	0.05 FTE	
	UPDATES:		
	OCTOBER 2022: Presented to PC September 2022. Presentation to BOC October 5, 2022. PC public hearing scheduled for November 2022. Adoption hearings with BOC December 2022 and January 2023.		Public Affected Stakeholders Board of Commissioners
	JANUARY 2023: GHO revisions on hold; new notices to be sent; staff working with County Manager's office to identify and address concerns raised by the public and Board members		DOGAMI Staff
	APRIL 2023: No updates since January 2023		
	JULY 2023: Exemptions to GHO scheduled for Board work session August 2, 2023		
TASK #7	LEGISLATED MANDATES		
	SUBTASKS	REQUIRED RESOURCES	PARTNERS
	A. Continue to meet all regulatory requirements and process applications according to 150-day timeframe mandated by ORS	4.50 FTE	Staff
	UPDATES:		



LAND USE PLANNING FY 2022-23 WORK PLAN

	OCTOBER 2022: Ongoing		
	JANUARY 2023: Ongoing		
	APRIL 2023: Ongoing		
	JULY 2023: Ongoing		
	B. Update the <i>Land and Water Development and Use Code</i> to incorporate any applicable legislative changes made during the 2022 legislative session	0.15 FTE	Public Board of Commissioners Planning Commission
	UPDATES:		Cica
	OCTOBER 2022: Draft code revisions presented to PC for discussion October 2022		
	JANUARY 2023: Planning Commission public hearing January 2023		
	APRIL 2023: Ordinance 23-02 adopted by BOC on February 22, 2023. Ordinance now in effect		
	JULY 2023: COMPLETED		
FASK #8	PROCESS IMPROVEMENT AND STREAMLINING	45	
	SUBTASKS	REQUIRED RESOURCES	PARTNERS
	A. Review and revise Community Development Website to ensure information is relevant, clear, and accurate. Include	0.10 FTE	Public Staff

Agenda Item # 2.

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information that makes the development and permitting process easy to understand for all users.		
UPDATES:		
OCTOBER 2022: Ongoing		
JANUARY 2023: Ongoing		
APRIL 2023: Ongoing		
JULY 2023: Ongoing		
B. Continue to utilize a formal orientation program for newly-appointed planning commissioners. Update Planning Commission training materials as needed.	0.01 FTE	County Counsel Planning Commission Staff
UPDATES:		
OCTOBER 2022: Implemented; utilized as needed		
JANUARY 2023: No updates since October 2022		
APRIL 2023: Terms of Cary Johnson and Jason Kraushaar expire June 30, 2023. New call for applicants to be issued in April 2023.		
JULY 2023: Commissioners Johnson and Kraushaar reappointed June 28, 2023. Terms now expire June 30, 2027		
C. Continue to work with the Oregon Building Codes Division to implement updates to the Accela e-permitting system to clarify planning requirements.	0.01 FTE	Oregon BCD Staff
UPDATES:		
OCTOBER 2022: Ongoing		

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	JANUARY 2023: Ongoing APRIL 2023: Ongoing JULY 2023: Ongoing		
ASK #9	SPECIAL PROJECTS		
	SUBTASKS	REQUIRED RESOURCES	PARTNERS
	A. Begin discussions with the Board to determine preferred path to implement requirements of FEMA's Biological Opinion (BiOp); obtain public input UPDATES: OCTOBER 2022: Work session scheduled for October 26, 2022 JANUARY 2023: No updates since October 2022 APRIL 2023: Implementation plan submitted for NEPA review. Deadline for public comments is May 5, 2023. JULY 2023: Comments submitted for May 5, 2023 deadline and for extended June 26, 2023 deadline B. Following DLCD acknowledgement of the comp plan updates, begin review of and updates to the LAWDUC UPDATES: OCTOBER 2022: On hold pending adoption of comprehensive	0.25 FTE	Public Board of Commissioners Planning Commission FEMA DLCD Staff Board of Commissioners Planning Commission Staff
	plan		

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JANUARY 2023: No updates since October 2022		
APRIL 2023: No updates since October 2022		
JULY 2023: Adopted updates submitted to DLCD July 3, 2023. Awaiting acknowledgment by DLCD		
C. Continue to work with Oregon Solutions to implement the County's commitments from the Clatsop Plains Elk Collaborative Declaration of Cooperation	0.10 FTE	Board of Commissioners Oregon Solutions
UPDATES:		Staff
OCTOBER 2022: Ongoing		
JANUARY 2023: No updates since October 2022		
APRIL 2023: Final meeting with Oregon Solutions held on March 22, 2023 Facilitation of project now transferred to CREST		
JULY 2023: No updates since April 2023		
D. Digitize records pertaining to floating structures (float houses, duck shacks) and create electronic database	0.10 FTE	Staff
UPDATES:		
OCTOBER 2022: Completed August 2022		
JANUARY 2023: No updates since October 2022		
APRIL 2023: No updates since October 2022		
JULY 2023: No updates since October 2022		

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LAND USE PLANNING FY 2022-23 WORK PLAN

E. Continue review of the County's parking standards to ensure that require parking in consistent with industry standards and best practices	0.05 FTE	Public Board of Commissioners Planning Commission
UPDATES:		
OCTOBER 2022: Draft code revisions to be presented to PC for discussion January 2023		
JANUARY 2023: Planning Commission work session scheduled for February 2023 meeting		
APRIL 2023: Ordinance 23-07 scheduled for PC public hearing May 9. Two public hearings with BOC in June 2023.		
JULY 2023: Ordinance 23-07 adopted June 28, 2023. Effective July 28, 2023. COMPLETED		
F. Evaluate and obtain public input regarding participation in	0.01 FTE	Public Board of Commissioners
		Emergency Management Staff
OCTOBER 2022: Not started		
JANUARY 2023: No updates since October 2022		
APRIL 2023: No updates since October 2022		
JULY 2023: No updates since October 2022		
G. Evaluate and obtain public input regarding becoming a Certified Local Government, to assist with historic preservation efforts	0.01 FTE	Public Board of Commissioners Staff

preservation efforts

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UPDATES:		
OCTOBER 2022: Not started		
JANUARY 2023: No updates since October 2022		
APRIL 2023: No updates since October 2022		
JULY 2023: No updates since October 2022		
H. Provide assistance, as needed, to the North Coast Watershed Association as an in-kind OWEB grant match to complete an interactive web map of watersheds and partner activities	0.02 FTE	North Coast Watershed Assoc.
UPDATES:		
OCTOBER 2022: No request for assistance received		
JANUARY 2023: No updates since October 2022		
APRIL 2023: No updates since October 2022		
JULY 2023: Meeting scheduled with Watershed Association staff on July 5, 2023, to discuss known dump sites		
I. Recreate permitted and conditional use tables in LAWDUC	0.05 FTE	Public Pu
UPDATES:		Planning Commission
OCTOBER 2022: Draft revisions to be presented to PC for discussion December 2022		Staff
JANUARY 2023: Draft revisions to be presented to PC for discussion April 2023		



FY 2022-23 WORK PLAN LAND USE PLANNING

APRIL 2023: Draft revisions to be presented to PC for discussion June 2023

JULY 2023: Draft revisions to be presented to PC for discussion September 2023

BCD: Oregon Building Codes Division DEQ: Department of Environmental Quality DLCD: Department of Land Conservation and Development

DOGAMI: Department of Geology and Mineral Industries

OCCRI: Oregon Climate Change Research Institute



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EXPIRATION DATE*	Grading work begun Project is vested for land use; no expiration date Building permit expired 7-5-22 Permits for commercial alarm/ suppression systems; electrical and mechanical issued	N/A	
STATUS	Demolition and grading permits approved; property line adjustment approved; electrical, mechanical and fire suppression permits issued	Ordinance effective 7-28- 23; awaiting DLCD acknowledge	
BOC DECISION	N/A	ADOPT	
BOC MEETING DATES	N/A	06-14-23	
PC DECISION	APPROVED WITH CONDITIONS 7-0	RECOMMEND APPROVAL 6-0	
PC MEETING DATE	11-14-17	10-12-21 08-09-22 05-09-23	
DESCRIPTION	Conditional use permit to construct and operate a restaurant/grocery store/flex space with a manager's living quarters	Update of Goals 1-4, 6-14 and 19 of the Clatsop County Comprehensive Plan	
LOCATION	4N, R10W, Section 30BB, Tax Lots 00601 and 00605, 79330 Hwy 101	N/A	
PROJECT NAME	Arch Cape Deli	Comp Plan Update	
PERMIT #	20170352	ORD. 23-06 / Permit #21- 000664	

		PRO	PROJECT STATUS REPORT - JULY 2023	TUS I	REPORT	<u> - JUL</u>	Y 202	3	
PERMIT #	PROJECT NAME	LOCATION	DESCRIPTION	PC MEETING DATE	PC DECISION	BOC MEETING DATES	BOC	STATUS	EXPIRATION DATE*
	Goal 5 Update	N/A	Continuing work to update Comprehensive Plan Goal 5	TBD		TBD		On-going	N/A
21- 000665	Clatsop Plains Community Plan	N/A	Update of Clatsop Plains Community Plan	6-14-22 08-09-22	RECOMMEND APPROVAL 6-0	No dates established for adoption hearings		On-going	N/A
21-	Elsie-Jewell Community Plan	N/A	Update of Elsie- Jewell Community Plan	6-14-22 08-09-22	RECOMMEND APPROVAL 6-0	No dates established for adoption hearings		On-going	N/A
21-	Lewis and Clark Olney Wallooskee Community Plan	N/A	Update of Lewis & Clark Olney Wallooskee Community Plan	6-14-22	RECOMMEND APPROVAL 6-0	No dates established for adoption hearings		On-going	N/A
21-	Northeast Community Plan	N/A	Update of Northeast Community Plan	6-28-22	RECOMMEND APPROVAL AS AMENDED 6-0	No dates established for adoption hearings		On-going	N/A

	EXPIRATION DATE*	N/A	N/A	N/A	N/A	N/A
33	STATUS	On-going	On-going	On hold pending new notification and meeting date notice to affected property owners	Effective 7-28- 23; awaiting DLCD acknowledge ment	Returned to Warrenton for final approval by City Council
.Y 202	BOC DECISION				ADOPT	ADOPT
PROJECT STATUS REPORT – JULY 2023	BOC MEETING DATES	No dates established for adoption hearings	No dates established for adoption hearings	Work Session 10-05-22	06-14-23	06-14-23
	PC DECISION	RECOMMEND APPROVAL 6-0	RECOMMEND APPROVAL 6-0	RECOMMEND APPROVAL 7-0	RECOMMEND APPROVAL 6-0	RECOMMEND APPROVAL 6-0
	PC MEETING DATE	6-28-22 08-09-22	08-09-22	09-13-22 11-08-22	05-09-23	05-09-23
	DESCRIPTION	Update of Seaside Rural Community Plan	Update of Southwest Coastal Community Plan	LAWDUC amendments to update GHO mapping and permitting procedures and standards	Revisions to Sections 1.0500 and 3.0050- 3.0070, LAWDUC	Amend Warrenton UGB to include parcels that were formerly included in the Town of
	LOCATION	N/A	N/A	Geologic Hazard Areas	N/A	8N, R10W, Section 05, Tax Lots 00200 and 00400
	PROJECT NAME	Seaside Rural Community Plan	Southwest Coastal Community Plan	GHO Update	Parking Standards Revisions	Warrenton UGB Amendment
	PERMIT #	21- 000669	21- 000670	22- 000578 Ordinance 22-15	ORD 23-07	ORD 23-08 23- 000151

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PERMIT #	PROJECT NAME	LOCATION	DESCRIPTION	PC MEETING DATE	PC DECISION	BOC MEETING DATES	BOC	STATUS	EXPIRATION DATE*
		79330 Hwy 101	Hammond's UGB, but which were inadvertently excluded from the City of Warrenton's UGB at the time Hammond was						
			annexed.						

*Expiration date for projects that are not completed or substantially completed

Indicates change to project status



Clatsop County – Land Use Planning

800 Exchange Street, Suite 100 Astoria, OR 97103 (503) 325-8611 | (503) 338-3606 (Fax) | comdev@clatsopcounty.gov

TO: Planning Commission Members

FROM: Gail Henrikson, AICP, CFM – Community Development Director

DATE: July 11, 2023

RE: DIRECTOR'S REPORT

PLANNING COMMISSION APPOINTMENTS

Planning Commission members Cary Johnson and Jason Kraushaar were reappointed by the Board on June 28. Their terms will now expire on June 30, 2027.

COMPREHENSIVE PLAN UPDATE

The Board of Commissioners adopted Ordinance 23-06, updating Goals 1-4, 6-14 and Goal 19 on June 28. The ordinance will become effective on July 28, 2023, pending acknowledgement by the Department of Land Conversation and Development (DLCD). A tentative schedule for completing the update of Goal 5 and the six community plans is attached to this memo.

FEMA BIOP NEPA REVIEW AND PUBLIC COMMENT PERIOD

On May 26, 2023, FEMA reopened the public comment period to prepare its Environmental Impact Statement on the Oregon Biological Opinion (BiOp) implementation. The extended public comment period ended June 26, 2023. The Board of Commissioners, in coordination with the mayors of the five cities in Clatsop County, submitted additional written comments during the extended public comment period. Those comments are attached to this report.

CLATSOP REGIONAL HOUSING TASK FORCE

The Clatsop Regional Housing Task Force met on June 28. The meeting primarily focused on the work being undertaken by the Governor's Housing Production Advisory Council and a plan to undertake a regional Housing Capacity Analysis as a joint city-county effort in Clatsop County.

2023 LEGISLATIVE SESSION

The 2023 legislative session ended on June 25, 2023. Below is a list of enrolled land use-related legislation from the 2023 session.

Bill/LC#	Summary	Status	Recent or Upcoming Activity	Committee or Chamber	Dept./Office of Interest
HB 2889 A	Amends Oregon Housing Needs Analysis and land use requirements for local	Enrolled	President signed (Senate)	Governor's Office - Awaiting Signature	Community Development
	governments related to urbanization.		6/24/2023	Awaiting Signature	Development
HB 3151 A	Limits improvements that landlord of manufactured dwelling park may require	Enrolled	President signed (Senate)	Governor's Office - Awaiting Signature	Community Development
	of tenant.		6/24/2023		
HB 3197 A	Limits application of requirement that housing development regulations be clear and objective. Declares emergency, effective on passage.	Enrolled	President signed (Senate) 6/27/2023	Governor's Office - Awaiting Signature	Community Development and County Manager's Office
HB 3362 C	Allows county to validate unit of land that had been approved for recognition that was later revoked after sale to innocent purchaser. Sunsets January 2, 2025. Until April 1, 2024, allows additional appeals to Land Use Board of Appeals challenging certain land use approvals based on forget for noninnocent purchasers.	Enrolled	President signed (Senate) 6/27/2023	Governor's Office - Awaiting Signature	Community Development
HB 3458 A	Limits issues that may be basis for appeal of land use decisions where local government amends comprehensive plan or land use regulations.	Enrolled	President signed (Senate) 6/24/2023	Governor's Office - Awaiting Signature	Community Development

HB 2238 B	Authorizes method by which Department of State Lands may dispose of personal property left on state lands.	Enrolled	President signed (Senate) 6/24/2023	Governor's Office - Awaiting Signature	Community Development
HB 3395 B	Allows affordable housing on lands zoned for commercial uses within urban growth boundaries.	Enrolled	President signed (Senate) 6/29/2023	Governor's Office - Awaiting Signature	Community Development and County Manager's Office
SB 1013 A	Permits counties to allow certain rural homeowners to site one recreational vehicle on their property.	Enrolled	Speaker signed (House) 6/20/2023	Governor's Office - Awaiting Signature	Community Development and County Manager's Office
SB 644 A	Amends requirements relating to hazard mitigation for development of accessory dwelling units on lands zoned for rural residential use. Declares emergency, effective on passage.	Enrolled	Chapter 76, (2023 Laws): Effective date May 8, 2023.	Chapter Number Assigned	Community Development and Emergency Management
<u>SB 80 B</u>	Makes certain changes related to statewide wildfire hazard map.	Enrolled	Speaker signed (House) 6/23/2023	Governor's Office - Awaiting Signature	Community Development and Emergency Management
SB 835 A	Directs Environmental Quality Commission to adopt rules setting forth conditions for approving proposal to permanently connect accessory dwelling unit located on same lot or parcel as single-family dwelling to same subsurface sewage	Enrolled	Speaker signed (House) 6/29/2023	Governor's Office - Awaiting Signature	Community Development

	disposal system or alternative sewage disposal system.				
HB 2192 B	Aligns criteria for alteration, restoration or replacement of a dwellings on lands zoned for forest use consistent with criteria applicable to dwellings on lands zoned for farm use. Repeals temporary changes made in 2013 to laws authorizing alteration, restoration or replacement for dwellings on lands zoned for exclusive farm use and further amends those laws.	Enrolled	President signed (Senate) 6/24/2023	Governor's Office - Awaiting Signature	Community Development and Emergency Management
HB 2634 A	Defines "recreational vehicle park" for the purposes of residential tenancy law. Expands vacation occupancy exemption from residential tenancy laws to include recreational vehicle park occupancies of up to 90 days. Reduces landlord requirements for disposal or sale of abandoned recreational vehicles.		President signed (Senate) 6/24/2023	Governor's Office - Awaiting Signature	Community Development
HB 3442 A	Authorizes local governments to allow, prohibit, require zone change for or subject to conditional use permit development of certain affordable housing on certain lands within tsunami inundation zones or 100-year floodplains.	Enrolled	President signed (Senate) 6/24/2023	Governor's Office - Awaiting Signature	Community Development

	COMMUNITY PLANS											
			2023 2024									
	TASK	JULY	AUGUST	SEPTEMBER	OCTOBER	NOVEMBER	DECEMBER	JANUARY	FEBRUARY	MARCH	APRIL	MAY
#1	Review plan narratives for objectivity; move revised narrative to separate background reports											
#2	Review plan policies for consistency with newly- adopted comp plan; distinguish mandatory vs. discretionary policies and revise accordingly											
#3	Board work session(s) to review revised plans											
#4	Based upon Board direction, prepare revisions and either schedule for Planning Commission or second Board work session											
#5A	Second board work session (if needed)											
#5B	Planning Commission work session											
#6	Planning Commission public hearing											
#7	Board of Commissioners 1st public hearing											
#8	Board of Commissioners 2nd public hearing											

	GOAL 5											
			2023					2024				
	TASK	וחרא	AUGUST	SEPTEMBER	OCTOBER	NOVEMBER	DECEMBER	JANUARY	FEBRUARY	МАВСН	APRIL	
#1	Contact DLCD staff to arrange meetings with area specialists to determine mandatory elements that County must address											
#2	Based upon DLCD guidance and feedback, prepare revisions to Goal 5											
#3	Work session with Board to review revised Goal 5											
#4	Based upon Board direction, prepare revisions and either schedule for Planning Commission or second Board work session											
#5A	Second board work session (if needed)											
#5B	Planning Commission work session											
#6	Planning Commission public hearing											
#7	Board of Commissioners 1st public hearing											
#8	Board of Commissioners 2nd public hearing											













June 23, 2023

Science Kilner Regional Environmental Officer FEMA Region X 130 228 Street SW Bothell, WA 98021

RE: DOCKET ID # FEMA-2023-0007

FEDERAL EMERGENCY MANAGEMENT AGENCY (FEMA)
EIS REGARDING NFIP-ESA INTEGRATION IN OREGON

Dear Ms. Kilner:

Thank you for the extended opportunity to review and comment on the above-referenced item. First, as Chair of the Board of Clatsop County Commissioners and as mayors of the five incorporated cities, we must emphasize our support of the large-scale environmental objective of protecting anadromous fish species and the Southern Resident Killer Whale. We continue, however, to have significant concerns regarding the implementation of the NFIP-ESA integration in Oregon and, more specifically, the impacts of this federal overreach within Clatsop County and our jurisdictions.

This process is occurring during a time of unprecedented uncertainty as several competing mandates and state-level changes converge on local jurisdictions. This perfect storm, consisting of a housing crisis, debilitating fiscal impacts from the Habitat Conservation Plan, and now the development-prohibitive requirements of this implementation plan, has created a confluence of regulation that will have extremely significant impacts on already constrained rural communities. While FEMA staff have stated that the yet-to-be-drafted model ordinance will not prohibit development, this is not fully accurate. The expense associated with collecting and maintaining data to support a community compliance plan or to mitigate development impacts can neither be initially undertaken nor sustained into the future by our communities.

Under the current FEMA schedule, implementation of the BiOp may begin as early as 2025. Implementation will also coincide with initiation of the Oregon Housing Needs Analysis and requirements for communities to produce a specified number of housing units each year or face potential penalties. Within Clatsop County, the Regional Housing Needs Analysis released in August 2020, estimated the need for an additional 3,018 residential units. The city with the largest need – Warrenton (1,107 units) – consists of approximately 5,519 acres within the Special Flood Hazard Area (SFHA). This represents approximately 48.9% of all lands within the City.

The County, our cities and our special districts are also facing the prospect of looming revenue decreases and possible service reductions due to the pending approval and implementation of the Oregon Department of Forestry's Habitat Conservation Plan (HCP). This will occur as local governments and special districts struggle to maintain and upgrade vital infrastructure needed to serve new housing. Clatsop County alone faces a \$3,000,000 revenue impact if the HCP moves forward as drafted. It does not appear that efforts have been taken to coordinate these

Clatsop County Joint County-City Request to Delay Implementation FEMA R10-ESA Comments June 21, 2023 Page 2

three very significant state/federal actions nor has analysis been done to determine the cumulative fiscal impacts on our local governments.

The cities and the County have been invited to comment on the draft Environmental Impact Statement (EIS), the intent of which is to identify the effects of the proposed action and the alternatives. "Effects" are defined as ecological, as well as economic. These effects may also be direct, indirect or cumulative, as stated in the "Summary of Expected Impacts" in the Notice of Intent. The County and the cities have been asked to identify potential impacts, before the model ordinance and new requirements have been finalized. It is therefore impossible for our jurisdictions to identify, let alone quantify, the economic, social or health impacts of this EIS. There is no doubt, however, that the impacts will be cumulatively significant when merged with new housing provision requirements and penalties and pecuniary repercussions when the HCP is also implemented. This unprecedented combination of unfunded regulations, prohibitions and penalization will place rural communities, particularly the cities of Astoria, Cannon Beach, Gearhart, Seaside and Warrenton, as well as Clatsop County, in a dire position. The siloed agencies at the state level have created competing and conflicting requirements, which simply cannot be achieved if the Biological Opinion is implemented in Oregon as currently drafted.

For these reasons, we are requesting that this review be halted and that implementation of the plan be delayed. It is premature to conduct an Environmental Impact Statement when the final parameters and requirements of the project have not been fully finalized. The public input obtained through this process cannot accurately estimate the potential impacts of implementation and is therefore meaningless as the implementation plan itself is meaningless without the final standards and regulations.

This process began in 2009 and has already been delayed and postponed several times. Another delay, to allow FEMA, the State and local jurisdictions to prepare a model ordinance, would allow a full and realistic opportunity to evaluate all potential impacts as required by an EIS review.

Respectfully,

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Board of Clatsop County Commissioners

Sean Fitzpatrick, Mayor

City of Astoria

Barb Knop, Mayor

City of Cannon Beach

Kerry Smith, Mayor

City of Gearhart

Steve Wright, Mayor City of Seaside

Henry A. Balensifer III, Mayor

City of Warrenton